

U.S. EPA Institutional Controls Update

ASTSWMO Superfund & Brownfields Symposium
August 2022

Matthew Sander, USEPA

Attorney Advisor, Policy and Guidance Branch
Office of Site Remediation Enforcement



Presentation Overview

◆ IC Planning

- » Introduction
- » ICIAPs
- » EPA Guidance
- » Case Example

◆ Advanced Monitoring Systems

- » Introduction
- » EPA Guidance
- » Examples

Institutional Controls (IC) Planning

- ◆ Essential for long-term success
- ◆ Prevents post implementation problems
- ◆ IC evaluation begins during RI/FS and continues through implementation
- ◆ Key factors for choosing the right IC instrument
 - » Intended duration of the ICs
 - » Number of parcels requiring restrictions
 - » Support for ICs by affected landowners
 - » State/tribal/local government cooperation

Institutional Controls Implementation Assurance Plan (ICIAP)

- ◆ A living document to systematically establish and document activities necessary to implement, maintain, and enforce long-term stewardship of ICs selected in decision documents
- ◆ Specifies the roles of the persons/organizations who will be responsible for duration of IC life-cycle
- ◆ Developed prior to, or at the same time as, the design of the engineered response (*e.g.*, RD phase), and finalized with design completion
- ◆ Should be revised as site conditions change but any IC modifications should be memorialized in a decision document

ICIAPs (Cont.)

A Guide to Preparing Institutional Control Implementation and Assurance Plans at Contaminated Sites (2012)

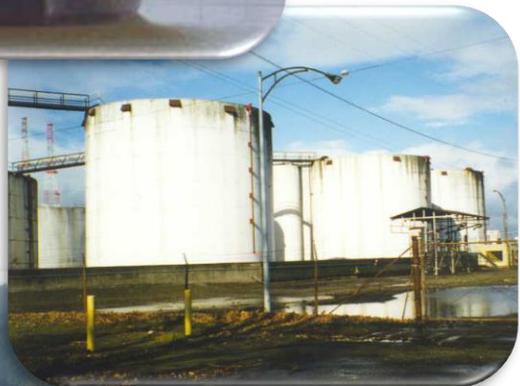
- » Provides EPA Regions with a template for developing IC plans at contaminated sites where the response action includes ICs

Model Enforcement Documents

- » RD/RA SOW
- » RI/FS SOW

Other Guidance – ITRC Long-term Contaminant Management Using Institutional Controls (2016)

Portland Harbor Superfund Site ICIAP



◆ Primary IC Objectives:

- » Educate fishers
- » Prevent damage to sediment caps

◆ ICs include:

- » Site-wide: fish advisories, waterway use restrictions, coordinated permit review for in-river work
- » Project areas: USCG and Oregon navigation regulations, 811 One-Call System, easements and use restrictions, IC registry

Portland Harbor Superfund Site ICIAP

◆ Programmatic ICIAP and Information Management Plan

- » Under development by the City and State
- » Coordinates Harbor-wide IC planning and consistent expectations for IC implementation
- » Describes ICs and process to document and track IC implementation, maintenance, enforcement, modification and termination
- » Facilitates common guidance for Area-Specific ICIAPs for 15 Project Areas
- » Easy access for public and decision makers on future actions
- » Reference point for multi-decadal duration of project, and a coordination point to made necessary changes in perpetuity

Advanced Monitoring Technologies and Approaches to Maintain ICs

- ◆ Advanced monitoring technologies refers to a broad range of analytic systems, techniques, technologies, and approaches
- ◆ Used to facilitate more efficient and timely monitoring and maintenance of ICs, ECs, and other LTS activities
- ◆ Used to detect potential land uses or activities that:
 - » are inconsistent with the cleanup
 - » conflict with an IC
 - » impede the effectiveness of an EC
- ◆ Can make IC and EC information more accessible to public
- ◆ Can be incorporated into ICIAPs

Advanced Monitoring Guidance

- ◆ ***Advanced Monitoring Technologies and Approaches to Support Long-Term Stewardship (2018)***
 - » EPA guidance provides information about the potential uses of specific advanced monitoring technologies and approaches for monitoring and maintaining ICs and ECs
 - » Applicable at sites addressed under federal or state cleanup authorities
 - » Provides details on these different technologies and examples where Regions, states, responsible parties, or third parties have used them
 - » Follow on to technologies/approaches discussion in earlier guidance (PIME, ICIAP, etc.)

Advanced Monitoring Examples

- ◆ Land Activity Monitoring
- ◆ One-Call Excavation Monitoring
- ◆ Land Use and Building Permit Monitoring
- ◆ GIS Mapping and Database Approaches
- ◆ Vapor Intrusion System Remote Monitoring
- ◆ Change Detection Monitoring

Land Activity Monitoring

- ◆ **Remote, web-based computer program**
- ◆ **Types of activities to be monitored include:**
 - » Real estate activities
 - » Issuance of building, excavation, street opening, and land development permits
 - » Sensitive land uses (schools, child care, etc.)
 - » Water well permits
 - » Aerial change detection
 - » Reported environmental releases
- ◆ **Program alerts PRPs and/or regulators for appropriate follow-up**

One-Call Excavation Monitoring

- ◆ Also known as “call-before-you dig” approach
- ◆ Notices of planned excavation activities are screened for potential conflict with ICs, ECs or other LTS component of remedy using a GIS map or a Web-based application.
- ◆ Excavator → One-Call Center → Create “excavation ticket” → Site Owner/Operator/Manager → Send back “all clear” message or mark underground hazards



Land Use and Building Permit Monitoring

- ◆ Uses GIS together with the state or local government permitting process to identify land use activities that may conflict with ICs, ECs, or other LTS activities
- ◆ EPA, State, or PRPs can create a GIS file to flag properties with LTS obligations
- ◆ Local government can then notify permit applicants and stakeholders when an application is received

Additional Options

◆ GIS Mapping

- » can bridge the information gap between government and public by increasing awareness and understanding of ICs in their community

◆ Vapor Intrusion System Remote Monitoring

- » Detects whether VI systems are functioning properly

◆ Change Detection Monitoring

- » Periodically compares high-resolution aerial imagery for changes in land use

◆ Use of ICIAPs

- » Identify which technology (or technologies) will be implemented and maintained by which party

Resources

Superfund ICs Policy and Guidance

<https://www.epa.gov/superfund/superfund-institutional-controls-guidance-and-policy>

- ◆ *Guide to Planning, Implementing, Maintaining, and Enforcing Institutional Controls at Contaminated Sites (2012)*
- ◆ *Guide to Preparing Institutional Control Implementation and Assurance Plans at Contaminated Sites (2012)*
- ◆ *Advanced Monitoring Technologies and Approaches to Support Long-Term Stewardship (2018)*

Interstate Technology Regulatory Council (ITRC)

- ◆ *Long-Term Containment Management Using Institutional Controls (2016)*
<https://institutionalcontrols.itrcweb.org>

Questions?

Matthew Sander

Policy and Guidance Branch

sander.matthew@epa.gov

202-564-7233